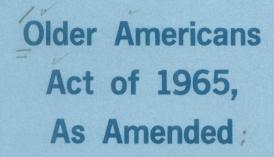
Older Americans Act, 1965



TEXT AND HISTORY,

U.S. DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

Social and Rehabilitation Service

Administration on Aging

November 1970

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## INTRODUCTION

Almost all who work in the field of aging within the United States and its territories need an understanding of the Older Americans Act of 1965, as amended.

This publication is designed to provide a single source of information on all aspects of the Act. It is divided into two parts: Part I—the actual present wording of the Act after 1967 and 1969 Amendments; and Part II—the Act's historical background, important to an understanding of its purposes.

If, after reading the pages which follow, ambiguities remain, the Administration on Aging will welcome correspondence to obtain clarification. Receipt of such inquiries will help us in recommending to Congress future clarifying amendments.

John B. Martin

U.S. COMMISSIONER ON AGING

alen B. Wartin

## OLDER AMERICANS ACT OF 1965, AS AMENDED

Public Law 89-73 (July 14, 1965), as amended by

Public Law 90-42 (July 1, 1967),

and

Public Law 91-69 (September 17, 1969)

## An Act

To provide assistance in the development of new or improved programs to help older persons through grants to the States for community planning and services and for training, through research, development, or training project grants, and to establish within the Department of Health, Education, and Welfare an operating agency to be designated as the "Administration on Aging".

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That this Act may be cited as the "Older Americans Act of 1965".

## TITLE I—DECLARATION OF OBJECTIVES: DEFINITIONS

## DECLARATION OF OBJECTIVES FOR OLDER AMERICANS

- SEC. 101. The Congress hereby finds and declares that, in keeping with the traditional American concept of the inherent dignity of the individual in our democratic society, the older people of our Nation are entitled to, and it is the joint and several duty and responsibility of the governments of the United States and of the several States and their political subdivisions to assist our older people to secure equal opportunity to the full and free enjoyment of the following objectives:
- (1) An adequate income in retirement in accordance with the American standard of living.
- (2) The best possible physical and mental health which science can make available and without regard to economic status.
- (3) Suitable housing, independently selected, designed and located with reference to special needs and available at costs which older citizens can afford.
- (4) Full restorative services for those who require institutional care.
- (5) Opportunity for employment with no discriminatory personnel practices because of age.
- (6) Retirement in health, honor, dignity—after years of contribution to the economy.
- (7) Pursuit of meaningful activity within the widest range of civic, cultural, and recreational opportunities.
- (8) Efficient community services which provide social assistance in a coordinated manner and which are readily available when needed.
- (9) Immediate benefit from proven research knowledge which can sustain and improve health and happiness.
- (10) Freedom, independence, and the free exercise of individual initiative in planning and managing their own lives.

## **DEFINITIONS**

SEC. 102. For the purposes of this Act—

- (1) The term "Secretary" means the Secretary of Health, Education, and Welfare;
- (2) The term "Commissioner" means, unless the context otherwise requires, the Commissioner of the Administration on Aging.

<sup>&</sup>lt;sup>1</sup> The 1967 Amendments, sec. 5(a)(1) inserted "unless the context otherwise requires".

- (3) The term "State" includes the District of Columbia, the Virgin Islands, Puerto Rico, Guam, American Samoa, and the Trust Territory of the Pacific Islands.<sup>2</sup>
- (4) The term "nonprofit" as applied to any agency, institution, or organization means an agency, institution, or organization which is, or is owned and operated by 3 one or more corporations or associations no part of the net earnings of which inures, or may lawfully inure, to the benefit of any private shareholder or individual.

## TITLE II—ADMINISTRATION ON AGING

#### ESTABLISHMENT OF ADMINISTRATION

- SEC. 201. (a) There is hereby established within the Department of Health, Education, and Welfare an Administration to be known as the Administration on Aging (hereinafter referred to as the "Administration").
- (b) The Administration shall be under the direction of a Commissioner on Aging to be appointed by the President by and with the advice and consent of the Senate.

#### FUNCTIONS OF OFFICE

SEC. 202. It shall be the duty and function of the Administration to—

- (1) serve as a clearinghouse for information related to problems of the aged and aging;
- (2) assist the Secretary in all matters pertaining to problems of the aged and aging;
  - (3) administer the grants provided by this Act;
- (4) develop plans, conduct and arrange for research and demonstration programs in the field of aging;

<sup>&</sup>lt;sup>2</sup> The 1969 Amendments, sec. 10(a) added "and the Trust Territory of the Pacific Islands".

<sup>&</sup>lt;sup>3</sup> The 1967 Amendments, sec. 5(a)(2) deleted "The term 'non-profit institution or organization' means an institution or organization which is owned and operated by" and inserted "The term 'nonprofit' as applied to any agency, institution, or organization means an agency, institution, or organization which is, or is owned and operated by".

- (5) provide technical assistance and consultation to States and political subdivisions thereof with respect to programs for the aged and aging;
- (6) prepare, publish, and disseminate educational materials dealing with the welfare of older persons;
- (7) gather statistics in the field of aging which other Federal agencies are not collecting; and
- (8) stimulate more effective use of existing resources and available services for the aged and aging.

# TITLE III—GRANTS FOR STATE AND COMMUNITY PROGRAMS ON AGING 4

#### AUTHORIZATION OF APPROPRIATIONS

SEC. 301. The Secretary shall carry out during the fiscal year ending June 30, 1966, and each of the six <sup>5</sup> succeeding fiscal years, a program of grants to States in accordance with this title. There are authorized to be appropriated \$5,000,000 for the fiscal year ending June 30, 1966, \$8,000,000 for the fiscal year ending June 30, 1967, \$10,550,000 for the fiscal year ending June 30, 1968, \$16,000,000 for the fiscal-year ending June 30, 1969, \$20,000,000 for the fiscal year ending June 30, 1970, \$25,000,000 for the fiscal year ending June 30, 1971, and \$30,000,000 for the fiscal year ending June 30, 1972 <sup>7</sup> for—

- (1) community planning and coordination of programs for carrying out the purposes of this Act;
- (2) demonstrations of programs or activities which are particularly valuable in carrying out such purposes;
- (3) training of special personnel needed to carry out such programs and activities; and

<sup>&</sup>lt;sup>4</sup> The 1969 Amendments, sec. 4(c) changed the heading of Title III. Previously, it read, "TITLE III—GRANTS FOR COMMUNITY PLANNING, SERVICES, AND TRAINING".

<sup>&</sup>lt;sup>5</sup> The 1967 Amendments, sec. 2(a)(1) deleted "four" and inserted "six".

<sup>&</sup>lt;sup>6</sup> The 1967 Amendments, sec. 2(a)(2) added "\$10,550,000 for the fiscal year ending June 30, 1968, \$16,000,000 for the fiscal year ending June 30, 1969".

<sup>&</sup>lt;sup>7</sup> The 1969 Amendments, sec. 2(a) added "\$20,000,000 for the fiscal year ending June 30, 1970, \$25,000,000 for the fiscal year ending June 30, 1971, and \$30,000,000 for the fiscal year ending June 30, 1972".

(4) Establishment of new or expansion of existing programs to carry out such purposes, including establishment of new or expansion of existing centers providing recreational and other leisure time activities, and informational, health, welfare, counseling, and referral services for older persons and assisting such persons in providing volunteer community or civic services; except that no costs of construction, other than for minor alterations and repairs, shall be included in such establishment or expansion.

#### ALLOTMENTS

- SEC. 302 (a) (1) From the sum appropriated for a fiscal year under section 301 (A) the Virgin Islands, Guam, American Samoa and the Trust Territory of the Pacific Islands shall be allotted an amount equal to one-half of 1 percentum of such sum and (B) each other State shall be allotted an amount equal to 1 percentum of such sum.
- (2) From the remainder of the sum so appropriated for a fiscal year each State shall be allotted an additional amount which bears the same ratio to such remainder as the population aged sixty-five or over in such State bears to the population aged sixty-five or over in all of the States, as determined by the Secretary on the basis of the most recent information available to him, including any relevant data furnished to him by the Department of Commerce.
- (3) A State's allotment for a fiscal year under this section 9 shall be equal to the sum of the amounts allotted to it under paragraphs (1) and (2).
- (b) The amount of any allotment to a State under subsection (a) for any fiscal year which the Secretary determines <sup>10</sup> will not be required for grants with respect to projects in the State under this section <sup>11</sup> shall be reallotted <sup>12</sup> from time to time, on such dates

<sup>&</sup>lt;sup>8</sup> The 1969 Amendments, sec. 10(b) added "and the Trust Territory of the Pacific Islands".

<sup>&</sup>lt;sup>9</sup> The 1969 Amendments, sec. 4(d)(1) deleted "title" and inserted "section".

<sup>&</sup>lt;sup>10</sup> The 1969 Amendments, sec. 6 deleted "State notifies the Secretary" and inserted "Secretary determines".

<sup>&</sup>lt;sup>11</sup> The 1969 Amendments, sec. 4(d)(2) deleted "for carrying out the State plan (if any) approved under this title" and inserted "for grants with respect to projects in the State under this title".

<sup>&</sup>lt;sup>12</sup> The 1967 Amendments, sec. 5(g) deleted "available for reallotment" and inserted "realloted".

as the Secretary may fix, to other States which the Secretary determines (1) have need in carrying out their State plans so approved for sums in excess of those previously allotted to them under subsection (a) and (2) will be able to use such excess amounts for projects approved by the State during the period for which the original allotment was available. Such reallotments shall be made on the hasis of the State plans so approved, after taking into consideration the population aged sixty-five or over. Any amount so reallotted to a State shall be deemed part of its allotment under subsection (a).

(c) The allotment of any State under subsection (a) for any fiscal year shall be available for grants to pay part of the cost of projects in such State described in section 301 and approved by such State (in accordance with its State plan approved under section 303) prior to the end of such year or, in the case of allotments for the fiscal year ending June 30, 1966, prior to July 1, 1967. To the extent permitted by the State's allotment under this section such payments with respect to any project shall equal such percentage of the cost of any project as the State agency (designated or established pursuant to section 303(a)(1)) may provide but not in excess of <sup>13</sup> 75 per centum of the cost of such project for the first year of the duration of such project, 60 per centum of such cost for the second year of such project, and 50 per centum of such cost for the third and any subsequent year of such project.<sup>14</sup>

#### STATE PLANS

SEC. 303. (a) The Secretary shall approve a State plan for purposes of this title which—

(1) establishes or designates a single State agency as the sole agency for administering or supervising the administration of the plan, which agency shall be the agency primarily responsible for

<sup>&</sup>lt;sup>13</sup> The 1969 Amendments, sec. 3(a)(1) inserted "such percentage of the cost of any project as the State agency (designated or established pursuant to section 303(a)(1)) may provide but not in excess of". Amendment effective for fiscal years after June 30, 1969.

of such project; except that (1) at the request of the State, such payments shall be less (to the extent requested) than such percentage of the cost of such project, and (2) grants may not be made under this title for any such project for more than three years or for any period after June 30, 1974", and inserted "the third and any subsequent year of such project". Amendment effective for fiscal years after June 30, 1969.

coordination of State programs and activities related to the purposes of this Act;

- (2) provides for such financial participation by the State or communities with respect to activities and projects under the plan as the Secretary may by regulation prescribe in order to assure continuation of desirable activities and projects;<sup>15</sup>
- (3) provides for development of programs and activities for carrying out the purposes of this Act, including the furnishing of consultative, technical, or information services to public or non-profit private agencies and organizations engaged in activities relating to the special problems or welfare of older persons:<sup>16</sup>
- (4) provides for statewide planning, coordination, and evaluation of programs and activities related to the purposes of this Act in accordance with criteria established by the Secretary after consultation with representatives of the State agencies established or designated as provided in clause (1);<sup>17</sup>
- (5) provides for consultation with and utilization, pursuant to agreement with the head thereof, of the services and facilities of appropriate State or local public or nonprofit private agencies and organizations in the administration of the plan and in the development of such programs and activities;
- (6) provides such methods of administration (including methods relating to the establishment and maintenance of personnel standards on a merit basis, except that the Secretary shall exercise no authority with respect to the selection, tenure of office, and compensation of any individual employed in accordance with such methods) as are necessary for the proper and efficient operation of the plan;
- (7) sets forth principles for determining the priority of projects in the State, and provides for approval of such projects in the order determined by application of such principles;

<sup>&</sup>lt;sup>15</sup> The 1969 Amendments, sec. 3(b) deleted after "projects" the words, "after termination of Federal financial support under this title". Amendment effective for fiscal years after June 30, 1969.

<sup>&</sup>lt;sup>16</sup> The 1969 Amendments, sec 4(a) deleted after "persons" the words, "and for coordinating the activities of such agencies and organizations to the extent feasible".

<sup>&</sup>lt;sup>17</sup> The 1969 Amendments, sec. 4(a) inserted clause (4).

- (8) provides for approval of projects of only public or nonprofit private agencies or organizations and for an opportunity for a hearing before the State agency for any applicant whose application for approval of a project is denied; and
- (9) provides that the State agency will make such reports to the Secretary, in such form and containing such information, as may reasonably be necessary to enable him to perform his functions under this title and will keep such records and afford such access thereto as the Secretary may find necessary to assure the correctness and verification of such reports.

The Secretary shall not finally disapprove any State plan, or any modification thereof submitted under this section without first affording the State reasonable notice and opportunity for a hearing.

- (b) Whenever the Secretary, after reasonable notice and opportunity for hearing to the State agency administering or supervising the administration of a State plan approved under subsection (a). finds that—
- (1) the State plan has been so changed that it no longer complies with the provisions of subsection (a), or
- (2) in the administration of the plan there is a failure to comply substantially with any such provision, the Secretary shall notify such State agency that no further payments will be made to the State under this title (or, in his discretion, that further payments to the State will be limited to projects under or portions of the State plan not affected by such failure), until he is satisfied that there will no longer be any failure to comply. Until he is so satisfied, no further payments shall be made to such State under this title (or payments shall be limited to projects under or portions of the State plan not affected by such failure).
- (c) A State which is dissatisfied with a final action of the Secretary under subsection (a) or (b) may appeal to the United States court of appeals for the circuit in which the State is located, by filing a petition with such court within sixty days after such final action. A copy of the petition shall be forthwith transmitted by the clerk of the court to the Secretary, or any officer designated by him for that purpose. The Secretary thereupon shall file in the court the record of the proceedings on which he based his action, as provided in section 2112 of title 28, United States Code. Upon

the filing of such petition, the court shall have jurisdiction to affirm the action of the Secretary or to set it aside, in whole or in part, temporarily or permanently, but until the filing of the record, the Secretary may modify or set aside his order. The findings of the Secretary as to the facts, if supported by substantial evidence, shall be conclusive, but the court, for good cause shown, may remand the case to the Secretary to take further evidence, and the Secretary may thereupon make new or modified findings of fact and may modify his previous action, and shall file in the court the record of the further proceedings. Such new or modified findings of fact shall likewise be conclusive if supported by substantial evidence. The judgment of the court affirming or setting aside, in whole or in part, any action of the Secretary shall be final, subject to review by the Supreme Court of the United States upon certiorari or certification as provided in section 1254 of title 28, United States Code. The commencement of proceedings under this subsection shall not, unless so specifically ordered by the court, operate as a stay of the Secretary's action.

# PLANNING, COORDINATION, AND EVALUATION AND ADMINISTRATION OF STATE PLANS

SEC. 304.<sup>18</sup> (a) There are authorized to be appropriated \$5,000,000 each for the fiscal year ending June 30, 1970, and the next two fiscal years for making grants to each State, which has a State plan approved under this title, to pay such percentage, not in excess of 75 per centum, as the State agency (established or designated as provided in section 303(a)(1)) may provide, of the costs of planning, coordinating, and evaluating programs and activities related to the purposes of this Act and of administering the State plan approved under this title. Funds appropriated pursuant to the preceding sentence for the fiscal years ending June 30, 1970, and June 30, 1971, but not expended because a State did not have authority under State law to expend such funds, as determined by the Secretary pursuant to paragraph (4) of subsection (b) of this section, shall remain available as provided in such paragraph.

(b) (1) From the sum appropriated for a fiscal year under subsection (a), the Virgin Islands, Guam, the Trust Territory of the Pacific Islands, and American Samoa shall be allotted an amount equal to one-half of 1 per centum of such sum or \$25,000, which-

<sup>&</sup>lt;sup>18</sup> The 1969 Amendments, sec. 4(b) completely revised section 304, effective for fiscal years after June 30, 1969.

ever is greater, and each other State shall be allotted an amount equal to 1 per centum of such sum.

- (2) From the remainder of the sum so appropriated for a fiscal year each State shall be allotted an additional amount which bears the same ratio to such remainder as the population aged sixty-five or over in such State bears to the population aged sixty-five or over in all of the States, as determined by the Secretary on the basis of the most recent information available to him, including any relevant data furnished to him by the Department of Commerce.
- (3) A State's allotment for a fiscal year under this section shall be equal to the sum of the amounts allotted to it under paragraphs (1) and (2); except that if such sum is for any State, other than the Virgin Islands, Guam, the Trust Territory of the Pacific Islands, and American Samoa, less than \$75,000 it shall be increased to that amount, the total of the increases thereby required being derived by proportionately reducing such sum for each of the remaining States (except the Virgin Islands, Guam, the Trust Territory of the Pacific Islands, and American Samoa), but with such adjustments as may be necessary to prevent such sum for any of such remaining States from being reduced to less than \$75,000.
- (4) In any case in which a State does not have authority under State law to expend the full amount of its allotment under this subsection in the fiscal year ending June 30, 1970, the amount of such allotment which the Secretary determines the State did not have such authority to expend during a part of that fiscal year shall remain available to such State until June 30, 1971, subject to reallotment after June 30, 1970, in accordance with the provisions of subsection (c) of this section, except as provided by the following sentence. In any case in which a State does not have authority under State law to expend the full amount of its allotment under this subsection, including any amount available pursuant to the preceding sentence, in the fiscal year ending June 30, 1971, the amount of such allotment which the Secretary determines the State did not have such authority to expend during a part of that fiscal year shall remain available to such State until June 30, 1972, subject to reallotment after June 30, 1971, in accordance with the provisions of subsection (c) of this section.
- (c) The amount of any allotment to a State under subsection (b) for any fiscal year which the Secretary determines will not be required (i) for meeting the costs in such State referred to in subsection (a) and (ii) for the purposes set forth in paragraph

- (4) of subsection (b) shall be reallotted from time to time, on such dates as the Secretary may fix, to other States which the Secretary determines (1) have need in meeting the costs referred to in subsection (a) for sums in excess of those previously allotted to them under subsection (b) and (2) will be able to use such excess amounts for meeting such costs during any period for which the allotment is available. Such reallotments shall be made on the basis of such need and ability, after taking into consideration the population aged sixty-five or over. Any amount so reallotted to a State shall be deemed part of its allotment under subsection (b).
- (d) The allotment of any State under subsection (b) for any fiscal year shall be available for payments pursuant to this section to State agencies which have provided reasonable assurance that there will be expended for the purposes for which such payments are made, for the year for which such payments are made and from funds from State sources, not less than the amount expended for such purposes from such funds for the fiscal year ending June 30, 1969.

#### AREAWIDE MODEL PROJECTS

SEC. 305.<sup>19</sup> (a) The Secretary is authorized, upon such terms as he may deem appropriate, to make grants to or contracts with State agencies established or designated as provided in section 303(a)(1) to pay not to exceed 75 per centum of the cost of the development and operation of statewide, regional, metropolitan area, county, city, or other areawide model projects for carrying out the purposes of this title, to be conducted by such State agencies (directly or through contract real <sup>20</sup> arrangements). Such projects shall provide services for, or create opportunities for, older persons, and shall be in fields of service and for categories of older persons determined in accordance with regulations prescribed by the Secretary after consultation with representatives of such State agencies.

(b) There are authorized to be appropriated to carry out this section \$5,000,000 for the fiscal year ending June 30, 1970, and

<sup>&</sup>lt;sup>19</sup> The 1969 Amendments, sec. 5 added section 305.

<sup>&</sup>lt;sup>20</sup> The Administration on Aging believes that "contractual," not "contract real," was intended here by Congress.

\$10,000,000 each for the fiscal year ending June 30, 1971, and the fiscal year ending June 30, 1972.

#### **PAYMENTS**

SEC. 306. Payments under this title may be made (after necessary adjustment on account of previously made overpayments or underpayments) in advance or by way of reimbursement, and in such installments, as the Secretary may determine.

## TITLE IV—RESEARCH AND DEVELOPMENT PROJECTS

#### PROJECT GRANTS

- SEC. 401. The Secretary is authorized to carry out the purposes of this Act through grants to any public or nonprofit private agency, organization, or institution and contracts with any<sup>21</sup> agency, organization, or institution or with any individual—
- (a) to study current patterns and conditions of living of older persons and identify factors which are beneficial or detrimental to the wholesome and meaningful living of such persons;
- (b) to develop or demonstrate new approaches, techniques, and methods (including multipurpose<sup>22</sup> centers) which hold promise of substantial contribution toward wholesome and meaningful living for older persons;
- (c) to develop or demonstrate approaches, methods, and techniques for achieving or improving coordination of community services for older persons;
- (d) to evaluate these approaches, techniques, and methods, as well as others which may assist older persons to enjoy wholesome and meaningful living and to continue to contribute to the strength and welfare of our Nation:
- (e)<sup>23</sup> to collect and disseminate, through publications and other appropriate means, information concerning research findings, demonstration results, and other materials developed in connection with activities assisted under this title; or

<sup>&</sup>lt;sup>21</sup> The 1969 Amendments, sec. 7(a) deleted "such" before "agency."

<sup>&</sup>lt;sup>22</sup> The 1967 Amendments, sec. 5(b) deleted "activity" between "multipurpose" and "centers".

<sup>23</sup> The 1969 Amendments, sec. 7(b) added subsections (e) and (f).

(f) to conduct conferences and other meetings for the purposes of facilitating exchange of information and stimulating new approaches with respect to activities related to the purposes of this title.

#### PAYMENTS OF GRANTS

- SEC. 402. (a) To the extent he deems it appropriate, the Secretary shall require the recipient of any grant or contract under this title to contribute money, facilities, or services for carrying out the project for which such grant or contract was made.
- (b) Payments under this title pursuant to a grant or contract may be made (after necessary adjustment, in the case of grants, on account of previously made overpayments or underpayments) in advance or by way of reimbursement, and in such installments and on such conditions, as the Secretary may determine.
- (c) The Secretary shall make no grant or contract under this title in any State which has established or designated a State agency for purposes of section 303(a) (1) unless the Secretary has consulted with such State agency regarding such grant or contract.

## TITLE V—TRAINING PROJECTS

## PROJECT GRANTS

SEC. 501<sup>24</sup> The Secretary is authorized to make grants to any public or nonprofit private agency, organization, or institution, and contracts with any agency, organization, or institution, for—

- (a) the specialized training of persons employed or preparing for employment in carrying out programs related to the purposes of this Act and the development of curriculums for such training;
- (b) the conduct of studies of the need for trained personnel to carry out such programs;
- (c) the preparation and dissemination of materials, including audiovisual materials and printed materials, for use in recruitment and training of such personnel;
- (d) the conduct of conferences and other meetings for the purposes of facilitating exchange of information and stimulating

<sup>24</sup> The 1969 Amendments, sec. 8 completely revised sec. 501. Previously, it read as follows: "Sec. 501. The Secretary is authorized to make grants to or contracts with any public or nonprofit private agency, organization, or institution for specialized training of persons employed or preparing for employment in carrying out programs related to the purposes of this Act."

new approaches with respect to activities related to the purposes of this title; and

(e) the publication and distribution of information concerning studies, findings, and other materials developed in connection with activities under this title.

#### PAYMENT OF GRANTS

- SEC. 502. (a) To the extent he deems it appropriate, the Secretary shall require the recipient of any grant or contract under this title to contribute money, facilities, or services for carrying out the project for which such grant or contract was made.
- (b) Payments under this title pursuant to a grant or contract may be made (after necessary adjustment, in the case of grants, on account of previously made overpayments or underpayments) in advance or by way of reimbursement, and in such installments and on such conditions, as the Secretary may determine.
- (c) The Secretary shall make no grant or contract under this title in any State which has established or designated a State agency for purposes of section 303(a) (1) unless the Secretary has consulted with such State agency regarding such grant or contract.

#### STUDY OF NEED FOR TRAINED PERSONNEL

SEC. 503.25 (a) The Secretary is authorized to undertake, directly or by grant or contract, a study and evaluation of the immediate and foreseeable need for trained personnel to carry out programs related to the objectives of this Act, and of the availability and adequacy of the educational and training resources for persons preparing to work in such programs. On or before March 31, 1968, he shall make a report to the President and to the Congress, of his findings and recommendations resulting from such study, including whatever specific proposals, including legislative proposals, he deems will assist in insuring that the need for such trained specialists will be met.

(b) In carrying out this section the Secretary shall consult with the Advisory Committee on Older Americans, the President's Council on Aging, appropriate Federal agencies, State and local officials, and such other public or nonprofit private agencies, organizations, or institutions as he deems appropriate to insure that his proposals under subsection (a) reflect national requirements.

<sup>&</sup>lt;sup>25</sup> The 1967 Amendments, sec. 6 added section 503.

# TITLE VI—NATIONAL OLDER AMERICANS VOLUNȚEER PROGRAM<sup>26</sup>

## PART A—RETIRED SENIOR VOLUNTEER PROGRAM

#### GRANTS AND CONTRACTS FOR VOLUNTEER SERVICE PROJECTS

- SEC. 601. (a) In order to help retired persons to avail themselves of opportunities for voluntary service in their community, the Secretary is authorized to make grants to State agencies (established or designated pursuant to section 303(a)(1)) or grants to or contracts with other public and nonprofit private agencies and organizations to pay part or all of the costs for the development or operation, or both, of volunteer service programs under this section, if he determines in accordance with such regulations as he may prescribe that—
- (1) volunteers shall not be compensated for other than transportation, meals, and other out-of-pocket expenses incident to their services;
- (2) only individuals aged sixty or over will provide services in the program (except for administrative purposes), and such services will be performed in the community where such individuals reside or in nearby communities either (a) on publicly owned and operated facilities or projects, or (b) on local projects sponsored by private nonprofit organizations (other than political parties), other than projects involving the construction, operation, or maintenance of so much of any facility used or to be used for sectarian instruction or as a place for religious worship;
- (3) the program will not result in the displacement of employed workers or impair existing contracts for services;
- (4) the program includes such short-term training as may be necessary to make the most effective use of the skills and talents of those individuals who are participating, and provides for the payment of the reasonable expenses of trainees;
- (5) the program is being established and will be carried out with the advice of persons competent in the field of service being staffed, and of persons with interest in and knowledge of the needs of older persons; and

<sup>&</sup>lt;sup>26</sup> The 1969 Amendments, sec. 9 added Title VI.

- (6) the program is coordinated with other related Federal and State programs.
- (b) Payments under this part pursuant to a grant or contract may be made (after necessary adjustment, in the case of grants, on account of previously made overpayments or underpayments) in advance or by way of reimbursement, in such installments and on such conditions, as the Secretary may determine.
- (c) The Secretary shall not award any grant or contract under this part for a project in any State to any agency or organization unless, if such State has a State agency established or designated pursuant to section 303 (a) (1), such agency is the recipient of the award or such agency has had not less than sixty days in which to review the project application and make recommendations thereon.

#### AUTHORIZATION OF APPROPRIATIONS

Sec. 603.<sup>27</sup> There are authorized to be appropriated, for grants or contracts under this part, \$5,000,000 for the fiscal year ending June 30, 1970, \$10,000,000 for the fiscal year ending June 30, 1971, and \$15,000,000 for the fiscal year ending June 30, 1972.

#### PART B—FOSTER GRANDPARENT PROGRAM<sup>28</sup>

Sec. 611. (a) The Secretary is authorized to make grants to or contracts with public and nonprofit private agencies and organizations to pay not to exceed 90 per centum of the cost of the development and operation of projects designed to provide opportunities for low-income persons aged sixty or over to render supportive person-to-person services in health, education, welfare, and related settings to children having exceptional needs, including services as "Foster Grandparents" to children receiving care in hospitals,

<sup>&</sup>lt;sup>27</sup> If it was an error to designate this as section 603, instead of section 602, it is an error which can be corrected only by another public law.

<sup>&</sup>lt;sup>28</sup> Previous to the authorization by Part B of the Foster Grandparent Program, it had been administered by the Administration on Aging under an agreement with the Office of Economic Opportunity, with funds of that agency. Sec. 11 of the Act (1969 Amendments) which included this Part B authorization provided: "For the purposes of section 701 of the Economic Opportunity Act of 1964, payments made to or on behalf of any person under a project (of the kind formerly carried on under the Economic Opportunity Act of 1964) assisted under

homes for dependent and neglected children, or other establishments providing care for children with special needs.

(b) Payments under this part pursuant to a grant or contract may be made (after necessary adjustment, in the case of grants, on account of previously made overpayments or underpayments) in advance or by way of reimbursement, in such installments and on such conditions, as the Secretary may determine.

## CONDITIONS OF GRANTS AND CONTRACTS

- Sec. 612. (a) (1) In administering this part the Secretary shall—
- (A) assure that the new participants in any project are older persons of low income who are no longer in the regular work force;
- (B) award a grant or contract only if he determines that the project will not result in the displacement of employed workers or impair existing contracts for services.
- (2) The Secretary shall not award a grant or contract under this part which involves a project proposed to be carried out throughout the State or over an area more comprehensive than one community unless—
- (A) the State agency (established or designated under section 303(a) (1)) is the applicant for such grant or contract or, if not, such agency has been afforded a reasonable opportunity to apply for and receive such award and to administer or supervise the administration of the project; and
- (B) in cases in which such agency is not the grantee or contractor (including cases to which subparagraph (A) applies but in which such agency has not availed itself of the opportunity to apply for and receive such award), the application contains or is supported by satisfactory assurance that the project has been developed, and will to the extent appropriate be conducted in consultation with, or with the participation of, such agency.

the title VI of the Older Americans Act of 1965, added thereto by this Act, shall be deemed to be payments made to or on behalf of such person under title I of the Economic Opportunity Act of 1964." Section 701 of the Economic Opportunity Act at one time required that certain amounts of funds received from programs operated under that Act be disregarded for purposes of determining eligibility for and the amounts of public assistance. However, a provision in the Economic Opportunity Amendments of 1967 terminated that prohibition effective July 1, 1969. Thus, income from the Foster Grandparent Program could only be disregarded under the terms of sec. 11 of 1969 Amendments if the disregard requirement of sec. 701 of the Economic Opportunity Act should be revived.

- (3) The Secretary shall not award a grant or contract under this title which involves a project proposed to be undertaken entirely in a community served by a community action agency unless—
- (A) such agency is the applicant for such grant or contract or, if not, such agency has been afforded a reasonable opportunity to apply for and receive such award and to administer or supervise the administration of the project; and
- (B) in cases in which such agency is not the grantee or contractor (including cases to which subparagraph (A) applies but in which such agency has not availed itself of the opportunity to apply for and receive such award), the application contains or is supported by satisfactory assurance that the project has been developed, and will to the extent appropriate be conducted in consultation with, or with the participation of, such agency; and
- (C) if such State has a State agency established or designated pursuant to section 303 (a) (1), such agency has had not less than 45 days in which to review the project application and make recommendations thereon.
- (b) The term "community action agency" as used in this section, means a community action agency established under title II of the Economic Opportunity Act of 1964.

#### INTERAGENCY COOPERATION

Sec. 613. In administering this part, the Secretary shall consult with the Office of Economic Opportunity, the Department of Labor, and any other Federal agencies administering relevant programs with a view to achieving optimal coordination with such other programs and shall promote the coordination of projects under this part with other public or private programs or projects carried out at State and local levels. Such Federal agencies shall cooperate with the Secretary in disseminating information about the availability of assistance under this part and in promoting the identification and interest of low-income older persons whose services may be utilized in projects under this part.

#### AUTHORIZATION OF APPROPRIATIONS

Sec. 614. There are authorized to be appropriated for grants or contracts under this part, \$15,000,000 for the fiscal year ending

June 30, 1970, \$20,000,000 for the fiscal year ending June 30, 1971, and \$25,000,000 for the fiscal year ending June 30, 1972.

## TITLE VII—GENERAL

### ADVISORY COMMITTEES

- Sec. 701. (a) (1) For the purpose of advising the Secretary of Health, Education, and Welfare on matters bearing on his responsibilities under this Act and related activities of his Department, there is hereby established in the Department of Health, Education, and Welfare an Advisory Committee on Older Americans, consisting of the Commissioner, who shall be Chairman, and fifteen persons not otherwise in the regular full-time<sup>29</sup> employ of the United States, appointed by the Secretary without regard to the civil service laws. Members shall be selected from among persons who are experienced in or have demonstrated particular interest in special problems of the aging.
- (2) Each member of the Committee shall hold office for a term of three years, except that (A) any member appointed to fill a vacancy occurring prior to the expiration of the term for which his predecessor was appointed shall be appointed for the remainder of such term, and (B) the terms of office of the members first taking office shall expire, as designated by the Secretary of Health, Education, and Welfare at the time of appointment, five at the end of the first year, five at the end of the second year, and five at the end of the third year after the date of appointment.
- (b) The Secretary of Health, Education, and Welfare is authorized to appoint, without regard to the civil service laws, such technical advisory committees as he deems appropriate for advising him in carrying out his functions under this Act.
- (c) Members of the Advisory Committee or of any technical advisory committee appointed under this section, who are not regular full-time employees of the United States, shall, while attending meetings or conferences of such committee or otherwise engaged on business of such committee be entitled to receive compensation at a rate fixed by the Secretary<sup>30</sup>, but not exceeding

<sup>&</sup>lt;sup>29</sup> The 1967 Amendments, sec. 5(c) inserted "regular full-time".

<sup>30</sup> The 1967 Amendments, sec. 5(c) deleted "who appointed them" after "Secretary."

\$100<sup>31</sup> per diem, including travel time, and, while so serving away from their homes or regular places of business, they may be allowed travel expenses, including per diem in lieu of subsistence, as authorized by section 5 of the Administrative Expenses Act of 1946 (5 U.S.C. 73b-2) for persons in the Government service employed intermittently.

(d) <sup>32</sup> The Commissioner is authorized to furnish to the Advisory Committee such technical assistance, and to make available to it such secretarial, clerical, and other assistance and such pertinent data available to him, as the Committee may require to carry out its functions.

#### ADMINISTRATION

Sec. 702. (a) In carrying out the purposes of this Act, the Secretary<sup>33</sup> is authorized to provide consultative services and technical assistance to public or nonprofit private agencies, organizations, and institutions; to provide short-term training and technical instruction; to conduct research and demonstrations; and to collect, prepare, publish, and disseminate special educational or informational materials, including reports of the projects for which funds are provided under this Act and to provide staff and other technical assistance to the President's Council on Aging.<sup>34</sup>

(b) In administering his<sup>35</sup> functions under this Act, the Secretary<sup>33</sup> is authorized to utilize the services and facilities of any agency of the Federal Government and of any other public or non-profit private agency or institution, in accordance with agreements between the Secretary<sup>36</sup> and the head thereof, and to pay therefor, in advance or by way of reimbursement, as may be provided in the agreement.

<sup>31</sup> The 1967 Amendments, sec. 5(c) deleted "\$75" and inserted "\$100".

<sup>32</sup> The 1967 Amendments, sec. 5(d) added subsection (d).

<sup>33</sup> The 1967 Amendments, sec. 5(f) deleted "of Health, Education, and Welfare" after "Secretary".

<sup>&</sup>lt;sup>34</sup> The 1967 Amendments, sec. 5(e) added "and to provide staff and other technical assistance to the President's Council on Aging".

<sup>35</sup> The 1967 Amendments, sec. 5(f) deleted "their respective" and inserted "his".

<sup>&</sup>lt;sup>36</sup> The 1967 Amendments, sec. 5(f) deleted "concerned" after "Secretary".

#### AUTHORIZATION OF APPROPRIATIONS

Sec. 703. The Secretary shall carry out titles IV and V of this Act during the fiscal year ending June 30, 1966, and each of the six <sup>37</sup> succeeding fiscal years. There are hereby authorized to be appropriated \$1,500,000 for the fiscal year ending June 30, 1966, \$3,000,000 for the fiscal year ending June 30, 1967, \$6,400,000 for the fiscal year ending June 30, 1969, \$12,000,000 for the fiscal year ending June 30, 1969, \$12,000,000 for the fiscal year ending June 30, 1970, \$15,000,000 for the fiscal year ending June 30, 1971, and \$20,000,000 for the fiscal year ending June 30, 1972. <sup>39</sup>

## **EVALUATION OF PROGRAMS**

Sec. 704.40 Such portion of any appropriation under title III or VI or section 703 for any fiscal year ending after June 30, 1969, as the Secretary may determine, but not exceeding 1 per centum thereof, shall be available to the Secretary for evaluation (directly or by grants or contracts) of the programs authorized by this Act and, in the case of allotments from such an appropriation, the amount available for such allotments (and the amount deemed appropriated therefor) shall be reduced accordingly.

#### JOINT FUNDING OF PROJECTS

Sec. 705.41 Pursuant to regulations prescribed by the President, where funds are advanced for a single project by more than one Federal agency to an agency, organization, institution, or person assisted under this Act, any one Federal agency may be designated to act for all in administering the funds advanced. In such cases, a single non-Federal share requirement may be established according to the proportion of funds advanced by each Federal agency, and any such agency may waive any technical grant or contract requirement (as defined by such regulations) which is inconsistent with the similar requirements of the administering agency or which the administering agency does not impose.

<sup>37</sup> The 1967 Amendments sec. 4 deleted "four" and inserted "six".

<sup>38</sup> The 1967 Amendments, sec. 4 added "\$6,400,000 for the fiscal year ending June 30, 1968, \$10,000,000 for the fiscal year ending June 30, 1969".

<sup>&</sup>lt;sup>39</sup> The 1969 Amendments, sec. 2(b) added "\$12,000,000 for the fiscal year ending June 30, 1970, \$15,000,000 for the fiscal year ending June 30, 1971, and \$20,000,000 for the fiscal year ending June 30, 1972".

<sup>40</sup> The 1969 Amendments, sec 12 added section 704.

<sup>&</sup>lt;sup>41</sup> The 1969 Amendments, sec. 13 added section 705.

## HISTORY OF THE OLDER AMERICANS ACT OF 1965

Much activity preceded and led up to the enactment of the Older Americans Act of 1965. The White House Conference on Aging of 1961 was a significant milestone on the road to enactment. Various sections of the 1961 Conference made recommendations on research and demonstrations, training, Federal organization, and other aspects of aging which pointed toward the enactment four years later of the Older Americans Act of 1965. In order to qualify for grants to prepare for the Conference, many of the States established State units on aging. The creation of these organizations, even though some of them were temporary only, helped to build the State organizational strength which was necessary for the Federal-State-local cooperation upon which the Act is based.

Years before the 1961 Conference, there had been a gradual increase in Federal interest and activity in aging and State interest in the development of units on aging.

	OF FEDERAL LANDMARKS FOR THE AGING PRIOR TO 1961 CONFERENCE
August 1950	The first National Conference on the Aging was held in Washington; 816 delegates attended.
January 1951	A Federal Committee on Aging and Geriatrics was created in the first attempt to coordinate and reinforce Federal programs for the aging.
September 1952	The first National Conference of State Commissions on the Aging was held in Washington.
April 1956	The Federal Council on Aging was established to supersede the Committee on Aging and Geriatrics, and the Special Staff on Aging was established within the U.S. Department of Health, Education, and Welfare.
January 1958	Congressman Fogarty, (D-R.I.) introduced leg- islation calling for a White House Conference on Aging.
January 1959	A Subcommittee of the Senate Committee on Labor and Public Welfare was authorized to consider the "Problems of the Aged and Aging."

Beginning with the organization during 1945 of the Connecticut State Commission on the Care and Treatment of the Chronically Ill, Aged, and Infirm, more and more States created State units on aging, until by February 1960, every State had set up one or more official units to deal with the overall field of aging, although some of them were not intended to continue after the 1961 White House Conference.

Serious consideration had been given even before the 1961 Conference to the enactment of legislation like the Older Americans Act. This is attested by the following paragraph from the report of the Conference's Section on Federal Organizations and Programs:

"In recent years, under both Republican and Democratic sponsorship, a number of bills have been introduced in the Congress to help the States initiate or expand State and community programs for older people. To administer these grants, the proposed legislation would generally establish a Bureau of Aging (or some equivalent) in the Department of Health, Education, and Welfare..."

President Kennedy, in his February, 1963 message to Congress, "Elderly Citizens of Our Nation", recommended:

"... a 5-year program of assistance to State and local agencies and voluntary organizations for planning and developing services; for research, demonstration, and training projects leading to new or improved programs to aid older people..."

During the 1963 session of Congress, two major proposals were introduced to accomplish the purposes which were later accomplished by enactment of the Older Americans Act of 1965. One approach was that represented by S. 1357 and H. R. 5840, Administrationsupported bills to implement the President's recommendations along this line. The other approach was that of S. 200 and H. R. 7959, which went beyond the Presidents' recommendation by proposing the creation of the Administration on Aging. Hearings were held on H. R. 7959 by the Select Subcommittee on Education, of the House Committee on Education and Labor, on September 17. 18, and 19, 1963. At these hearings, Secretary of Health, Education, and Welfare Celebrezze testified against the provisions of the bill which would have created the new aging agency in his department. A clean bill. H. R. 10088, was later introduced and was reported from the Education and Labor Committee on June 11, 1964, but no further action was taken on it, and it died with adjournment of the 88th Congress.

Early in the 1965 session, H. R. 3704, the bill which was later to become the Older Americans Act of 1965, was introduced. It attracted overwhelming bipartisan support and was passed easily in the House on March 31. In the Senate, it continued to enjoy bipartisan support, and was passed by the Senate unanimously on May 27, with minor amendments. The House agreed unanimously to the bill as amended on July 6, and it was signed by the President on July 14, 1965, as Public Law 89–73.

The first Commissioner on Aging, William D. Bechill, of California, was appointed and confirmed before adjournment of Congress, and was sworn in on November 2, 1965. The Administration on Aging was thus launched within a few months after the new law became effective.

Subsequently, State plans were approved for every U.S. jurisdiction except Samoa, as shown on Table I.

TABLE I—STATE PLANS APPROVED UNDER OLDER AMERICANS ACT OF 1965 LISTED IN ORDER OF APPROVAL OF STATE PLANS

Date Approved	State	State Agency Currently Designated to Administer Title III
12/6/65	Hawaii	Commission on Aging
12/6/65	Maryland	Commission on Aging
12/6/65	New Jersey	Division on Aging Department of Community Affairs
12/6/65	Texas	Governor's Committee on Aging
12/6/65	Wisconsin	Division on Aging Department of Health and Social Services
1/1/66	Arkansas	Office on Aging
1/1/66	Florida	Division of Family Services Department of Health and Rehabilitative Services
1/1/66	Georgia	Commission on Aging
1/1/66	Louisiana	Commission on the Aging
1/1/66	Tennessee	Commission on Aging
1/1/66	Utah	Division on Aging
1/1/66	Vermont	Interdepartmental Council on Aging
1/1/66	Oklahoma	Special Unit on Aging Department of Public Welfare
1/1/66	Pennsylvania	Office of Family Services Department of Public Welfare
1/14/66	California	Commission on Aging
1/14/66	Massachusetts	Aging Bureau Department of Community Affairs
1/14/66	Michigan	Commission on Aging
1/14/66	Rhode Island	Community Coordinator on Aging Services to the Aging Department of Community Affairs

1/14/66			
2/1/66 New Mexico 2/19/66 Nebraska 3/1/66 Missouri 3/1/66 Missouri 3/1/66 Missouri 3/18/66 Kansas 3/15/66 Iowa 3/17/66 Iowa 3/17/66 Delaware 3/24/66 District of Columbia 3/24/66 User Commission on Aging 3/24/66 District of Columbia 3/11/66 Illinois 3/11/66 User Commission of Community Services to the Aged, Department of Public Welfare 4/11/66 Illinois 4/18/66 Ohio 5/24/66 Washington 5/24/66 Washington 5/24/66 Washington 5/24/66 North Dakota 5/13/66 North Dakota 5/13/66 Minnesota 6/2/66 West Virginia 8/15/66 Maine 8/15/66 Maine 8/19/66 New York 8/19/66 Puerto Rico 10/26/66 Puerto Rico 10/26/66 Puerto Rico 10/31/67 Oregon 10/31/67 Oregon 10/31/67 Oregon 10/31/68 Nevada 11/4/67 New Hampshire 3/1/67 Oregon 4/12/67 Virginia Public Welfare 3/13/67 Oregon 4/12/67 Virginia Gerontology Planning Section 10/10/68 South Dakota 11/1/68 Idaho 11/1/69 Mississippi 11/1/69 Oregon 11/1/69 Mississippi 11/1/69 Mississippi 11/1/69 Mississippi 11/1/69 Oregon Oregon State Program on Aging 11/1/69 Mississippi 11/1/69 Mississippi 11/1/69 Mississippi 11/1/69 Mississippi 11/1/69 Mississippi 11/1/69 Mississippi 11/1/69 Oregon Oregon State Program on Aging 11/1/69 Mississippi 11/1/69 Oregon Oregon State Program on Aging 11/1/69 Mississippi 11/1/69 Mississippi Oregon Oregon State Program on Aging 11/1/69 Mississippi Oregon Oregon State Program on Aging 11/1/69 Mississippi Oregon Oregon State Program on Aging 11/1/69 Mississippi Oregon Oregon Mission on Aging 11/1/69 Mississippi Oregon Oregon Mission on Aging 11/1/69 Mississippi Oregon Oregon Mission on Aging 11/1/69 Mississippi Oregon Oregon Missio	1/14/66	Colorado	Division of Services for the Aging State Department of Social Services
2/19/66 Missouri Office of Aging Department of Community Affairs 3/8/66 Kansas Division of Services for the Aging Department of Social Services 3/15/66 Delaware Bureau of Aging Special Assistant for Services to the Aged, Department of Public Welfare 4/11/66 Illinois Division of Community Services 4/18/66 Ohio Division of Administration on Aging Department of Public Welfare Bureau of Aging Special Assistant for Services to the Aged, Department of Public Welfare Division of Administration on Aging Department of Mental Hygiene and Correction 4/25/66 Montana Commission on Aging Department of Mental Hygiene and Correction 4/25/66 Washington State Council on Aging Department of Public Assistance 5/13/66 North Dakota Staff Assistant on Aging Public Welfare Board 5/13/66 Minnesota Governor's Citizens Council on Aging Public Welfare Board 6/2/66 West Virginia Governor's Coordinating Council on Aging Services for Aging Department of Health and Welfare Services for Aging Department of Health and Welfare Services for Aging Department of Health and Welfare State Office for the Aging State Department of Health Division for Aging Commission on Aging State Department of Health Division for Aging State Department of Public Welfare Aging Services Program Council on Aging Oregon State Program on Aging State Department of Public Welfare Aging Services Program Council on Aging Oregon State Program on Aging Oregon	2/1/66	Connecticut	Department on Aging
3/1/66 Missouri Office of Aging Department of Community Affairs Division of Services for the Aging Department of Social Services of John Scrutces of Manager District of Columbia Object of Aging Object of Ag	2/1/66	New Mexico	State Commission on Aging
3/1/66 Missouri Office of Aging Department of Community Affairs Division of Services for the Aging Department of Social Services of John Scrutces of Manager District of Columbia Object of Aging Object of Ag	2/19/66	Nebraska	Advisory Committee on Aging
3/8/66 Kansas Division of Services for the Aging Department of Social Services  3/15/66 lowa Commission on Aging  3/17/66 Delaware Bureau of Aging  3/24/66 District of Columbia Special Assistant for Services to the Aged, Department of Public Welfare Division of Community Services Department of Public Welfare Division of Administration on Aging Department of Mental Hygiene and Correction  4/18/66 Montana Commission on Aging Department of Mental Hygiene and Correction  4/25/66 Montana Commission on Aging Department of Public Assistance  5/13/66 North Dakota Staff Assistant on Aging Department of Public Welfare Board  6/2/66 North Carolina Governor's Citizens Council on Aging Public Welfare Board  8/19/66 New York State Office for the Aging Department of Health and Welfare State Office for the Aging Interagency Council on Aging Commission on Aging  10/6/66 Puerto Rico Puerto Rico Gericulture Commission Department of Health  10/26/66 Arizona Division for Aging State Department of Public Welfare Aging Services Program  10/31/67 Oregon Oregon State Program on Aging State Department of Public Welfare Aging Services Program Oregon State Program on Aging Office of Aging Department of Aging Office of Aging Department of Special Services  5/13/67 South Dakota State Planning Agency Commission on Aging Office of Aging Department of Public Health and Social Services Commission on Aging Office of Aging Department of Public Health and Social Services Commission on Aging Office of Aging Department of Public Health and Social Services Commission on the Aging and Aged Division of Public Assistance and Division of Public Assistance and Division of Public Assistance and	3/1/66	Missouri	
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As enacted in 1965, the Older Americans Act carried authorizations for funds for grants and contracts only through June 30, 1967. Therefore, if grants and contracts were to be continued beyond that date, it was necessary to seek new legislative authority. In addition, administration of the Act during its early history had demonstrated the need for other amendments. Accordingly, an Administration proposal for amending and extending the Act was transmitted to Congress and introduced in the House and Senate in January 1967. After consideration in both houses, it was enacted as the Older Americans Act Amendments of 1967 (P. L. 90–42), signed by the President on July 1, 1967.

## As enacted, 1967 Amendments provided:

- 1. A two-year extension of the Act's grant and contract programs;
- 2. Increased authorizations for Titles III, IV, and V for fiscal years 1968 and 1969;
- 3. Authorizations for the fiscal years 1970, 1971, and 1972 of "such sums \* \* \* as the Congress may hereafter authorize by law."
- 4. For the Secretary of Health, Education, and Welfare to undertake a study of needs for trained personnel in the field of aging and other aspects of training in aging, and to report the results of that study to the President and to Congress. This report, entitled "The Demand for Personnel and Training in the Field of Aging", was transmitted to Congress during 1968.
- 5. For making available (to pay up to one-half of the costs of a State agency in administering the State plan) of 10 percent of that State's Title III allotment or \$25,000, whichever was larger. (Under the original Act, the minimum was 10 percent or \$15,000.)
- 6. Other minor and technical amendments to clarify the Act and improve its workability.

A Departmental plan for reorganizing the Department of Health, Education, and Welfare was announced during August, 1967. Under it, the Administration of Aging, together with other agencies, was made a component of a new Social and Rehabilitation Service (SRS), headed by an Administrator. This arrangement has continued to the present.

Early in 1969, the present Commissioner on Aging, John B. Martin of Michigan, succeeded Commissioner Bechill. One of his first concerns was the extension of the grant and contract author-

izations of the Act. The terms of the 1967 Amendments made it necessary to enact legislation to provide specific authorizations for the Act's grant and contract provisions for fiscal years beginning on or after July 1, 1969.

Accordingly, bills were introduced early in 1969 to provide the needed authorizations and other necessary changes. Among them was the Administration proposal introduced in House and Senate as H.R. 11048 and S. 2120. After consideration of the variety of proposals before it, the Select Subcommittee on Education, House Committee on Education and Labor, introduced a clean bill, H. R. 11235, embodying provisions from the Administration proposal and other bills on this subject. With bipartisan support, this bill was reported from committee and passed the House. In the Senate, it again received bipartisan support and was passed with amendments. The House agreed to the Senate amendments, and the bill was signed by President Nixon on September 17, 1969 as the "Older Americans Act Amendments of 1969", (P.L. 91-69)

## As enacted, the new Act:

- 1. Provided specific authorizations for the grant and contract programs during fiscal years 1970, 1971, and 1972, at moderately increased levels;
- 2. Authorized a "National Older Americans Volunteer Program", providing service opportunities for older Americans. As one component of this program, authorized a "Retired Senior Volunteer Program (RSVP)" to recruit individuals aged 60 or over to provide services needed in their own communities, without compensation, other than for transportation, meals, and other out-of-pocket expenses incident to their service. As the other component of the "National Older Americans Volunteer Program", there was authorized a program of supportive person-to-person services in health, education, welfare, and related settings to children having exceptional needs, including services as "Foster Grandparents".
- 3. Made a number of technical amendments to improve the administration of the act.

One of the most significant amendments was the "Foster Grandparent" provision, discussed above. Since 1965, the Administration on Aging had been conducting this program with funds of the Office of Economic Opportunity, in accordance with an agreement between the two agencies. This provision in the 1969 Act for the

<sup>&</sup>lt;sup>42</sup> As of November 1, 1970, no funds have been appropriated for implementing this program.

TABLE II—OLDER AMERICANS ACT APPROPRIATIONS Fiscal Years 1966–1971 (Dollars in Thousands)

Authorization	1966 Approp.	1967 Approp.	1968 Approp.	1969 Approp.	1970 Approp.	<sup>2</sup> 1971 Budget Request
Title III, Project Support	, 5,000	000'9 ,	9,550	14,500	000'6	000'6
Title III, Planning, Coordination, and Administration of State Plans			1,000	1,500	4,000	4,000
Title III, Areawide Model Projects	Not authorized	Not authorized	Not authorized	Not authorized	None	2,200
Title IV	1,000	1,507	4,155	4,155	3,250	2,800
Title V	200	1,493	2,245	2,845	2,610	3,000
Title VI, Retired Senior Volunteer Program	Not authorized	Not authorized	Not authorized	Not authorized	None	None
Title VI, Foster Grandparents, etc.	, 5,000	5,563	9,380	896'8	9,250	10,000

<sup>&</sup>lt;sup>1</sup> Title III appropriation included funds for both project support and state plan administration.

<sup>&</sup>lt;sup>2</sup> Since appropriations for fiscal 1971 had not been made when this table was prepared, all figures in this column reflect budget requests only.

<sup>\*</sup> Foster Grandparent funds for these years appropriated under authorization of the Economic Opportunity Act of 1964.

first time gave specific statutory authorization for this program, and gave direct authority to the Administration on Aging to conduct it on its own, thus effecting a complete transfer of the program from the Office of Economic Opportunity.

Among technical improvements enacted by the 1969 Act were amendments inserting a new State plan requirement that the State plan "provide for statewide planning, coordination, and evaluation of aging programs and activities", permitting Federal support for selected Title III projects for more than three years at 50 percent matching for the fourth and subsequent years, authorizing appropriations for State plan administration separate from the authorization for Title III project support, increasing from \$25,000 to \$75,000, the minimum allotment to each State for State plan administration, and authorizing areawide model projects.

Appropriations for each purpose authorized by the Act since its passage in 1965 are shown on Table II.

### U.S. DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE Administration on Aging WASHINGTON, D.C. 20201

OFFICIAL BUSINESS

POSTAGE AND FEES PAID U.S. DEPARTMENT OF H.E.W.