

SUMMARY OF THE WORK OF THE LIAISON COMMITTEE OF  
THE REGENTS OF THE UNIVERSITY OF CALIFORNIA  
AND THE STATE BOARD OF EDUCATION  
1945-1960

Prepared

by

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## INTRODUCTORY STATEMENT

The Master Plan for Higher Education in California, 1960-1975 has this to say about the Liaison Committee:

"No action taken during the past half-century has had a greater impact on the development and direction of higher education than has the establishment of the Liaison Committee of the two boards, which was created by resolution in 1945."

Because of this evaluation, plus two further facts that (a) the Coordinating Council for Higher Education created in the Donahoe Higher Education Act of 1960 as "an advisory body" is expected to assume responsibilities carried by the Liaison Committee, and (b) a large number of the recommendations of the Liaison Committee which were subsequently approved by both The Regents and State Board of Education are still in effect (for example, all the recommendations in the Master Plan), it seems important to bring together a summary of the work of this Committee since its creation in 1945. In addition, it seems appropriate to include a list of the persons who served on this Committee during the fifteen-year period covered by this summary.

To summarize, even within a report as lengthy as this one, the fifteen-year operation of an agency as active as the Liaison Committee requires a great deal of subjective judgment as to just what to include. In other words, what are the major recommendations? On the other hand, to include a full report of all the activities of the Committee during the fifteen-year period would require a volume so bulky as to limit its usefulness.

The 1955 Restudy of the Needs of California in Higher Education included a tabulation showing the major recommendations of the Liaison Committee and their disposition for the period 1945-1954. In August, 1957, a mimeographed report entitled, "The Origin and Functions of the Liaison Committee of the State Board of Education and The Regents of the University of California, the Joint Staff for the Committee and the Technical Advisory Committee,"<sup>1</sup> was distributed widely throughout the state by Robert G. Sproul, then President of the University of California, and Roy E. Simpson, Superintendent of Public Instruction. Included in this report is a section entitled, "Major Problems Which Have Been Studied by the Liaison Committee and Results Therefrom." This tabulation covered the period to August 1, 1957. A little later this was extended to February 1, 1959.

In preparing this summary much use has been made of these earlier reports of the work of the Committee. In the main the following points have been observed in its preparation.

1. With three exceptions, only recommendations of the Liaison Committee which were subsequently approved by both boards are included.

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<sup>1</sup> This report brought up to date an earlier one with the same title which was approved by The Regents of the University of California on September 26, 1953, and by the State Board of Education on October 29, 1953.

2. Obviously the determination of what are "major recommendations" is a matter of judgment. In making that judgment the main criterion has been the impact of the recommendation when carried out.

3. Although lengthy recommendations have been summarized, particular effort has been made to include their substance.

4. In some instances several recommendations as approved by the Liaison Committee are included in a single item. Examples of this are Items 2 and 63.

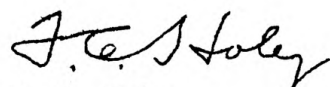
The 1951 Legislature provided funds for professional and technical assistance for the Liaison Committee. (See Item 17.) This brought into being the Joint Staff, consisting of two persons, one representing the State Board of Education and the other, The Regents of the University of California. For the year 1951-52 George W. Bemis was the State Board representative on the Joint Staff and T. S. Dabagh represented The Regents.

The writer has had the privilege of serving as the representative of the University of California on the Joint Staff since July 1, 1952. The State Board of Education representative during the first six years of this period was H. H. Semans, now Dean of Instruction at Foothill Junior College. During the rest of the period the State Board has been represented by Arthur D. Browne. A copy of this report in draft form was sent to each of these persons. Their comments have been taken into account in putting it in its present form. However, the writer takes full responsibility for the necessary decisions in determining its form and content.

An examination of the summary of the disposition of the recommendations of the Liaison Committee as found on page 23 of this report will undoubtedly raise the question as to why coordinating machinery which has been so successful should be replaced. There are a number of reasons why it seems essential to have a more permanent provision for the planning and coordinating of higher education in the state. Chief among these are the following:

1. The rapid growth of enrollments in the public segments. The 1960 enrollments were five times those of 1945 in the junior colleges, seven times those in the state colleges, and more than double in the University.
2. Inadequate representation for the junior colleges, and none for the private institutions.
3. Most important is the reason stated in the Master Plan report in these words: "Moreover, since the coordinating machinery is voluntary, it has no power to insist that agreements reached by the two boards are actually observed."

March 6, 1961

  
T. C. Holy  
Special Consultant in  
Higher Education

LIST OF PERSONS WHO SERVED ON THE LIAISON COMMITTEE  
1945-1960

Regent Members

Carter, Edward W.  
Dickson, Edward A.  
Griffiths, Farnham P.  
Hagar, Gerald H.  
Haggerty, Cornelius J.  
Harrison, Maurice E.  
Jordan, Fred M.  
Kerr, Clark  
McFadden, Arthur J.  
McLaughlin, Donald H.  
Moffitt, James K.  
Pauley, Edwin W.  
Rowell, Chester H.  
Sproul, Robert Gordon<sup>2</sup>  
Steinhart, Jesse H.  
Symes, John P.

State Board Members

Blair, William L.<sup>1</sup>  
Braden, Thomas W.  
Bucknam, William N.  
Daba, Raymond J.  
Dexter, Walter F.  
Heilbron, Louis H.  
Jertberg, Gilbert H.  
Kinney, Dr. Mabel E.  
Loeb, Joseph P.  
Mussatti, James  
Noland, Mrs. Eva C.  
Simons, Wilber D.  
Simpson, Roy E.<sup>1</sup>  
Smith, Fred W.  
Strong, Mrs. Margaret H.  
Werner, William G.

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<sup>1</sup> These members served the entire 15 years on the Committee.

<sup>2</sup> Served from the beginning of the Committee until his retirement as President of the University of California on June 30, 1958.

# I

## MAJOR EFFORTS TO COORDINATE HIGHER EDUCATION IN CALIFORNIA

Before giving this summary of the work of the Liaison Committee it seems appropriate to list in chronological order the main events in the state's long efforts to coordinate its educational programs. These are:

1. Creation in 1899 of a commission of seventy members appointed by the President of the University of California, the President of Stanford University, and the Superintendent of Public Instruction. One recommendation of this commission was to establish a uniform board for the governing of the normal schools. (At that time each normal school had its own board; subsequently, all were placed under the State Board of Education.)

2. In 1919 the Legislature authorized a study to investigate, among other things, "the relation of schools, high schools, junior colleges, normal schools, technical schools, colleges and universities." One result of this study--"The Jones Report"--was the legislation in 1921 which gave the normal schools and teachers' colleges authority to grant professional degrees.

3. In 1931 the Legislature authorized a study of higher education in California. That study, known as the "Suzallo Report," recommended the creation by statute of a State Council for Educational Planning and Coordination. Such a council was created by the Legislature in 1933 and is still on the statute books, although it has not met since the early 1940's.

4. Creation in 1945 of the present Liaison Committee by separate resolutions of The Regents and the State Board of Education. By agreement the recommendations of this Committee were not to be binding on either board, but the Committee would ". . . attempt to work out plans satisfactory to The Regents and the State Board . . ." which plans would then be submitted to the two boards for final action. The Liaison Committee consists of three Regents and the President of the University, and three members of the State Board of Education and the Superintendent of Public Instruction, together with the chairman of each board as ex officio members.

5. On recommendation of the Liaison Committee the Legislature authorized in 1947 another study of public higher education. This study, known as the "Strayer Committee Report," is entitled, A Report of a Survey of the Needs of California in Higher Education. All of its recommendations, except the one for subsistence scholarships, were approved by both the State Board of Education and The Regents.

6. In accordance with the recommendation of the Strayer Committee Report the Legislature in 1951 made financial provision for professional and technical help for the Committee. Thus came into being the Joint Staff, consisting of a representative of each of the two governing boards.

7. In 1953 the Legislature authorized still another study of higher education in this state. This comprehensive report was completed in 1955 and entitled, A Restudy of the Needs of California in Higher Education. It, like the Strayer Committee Report, has had a great impact on the development of higher education in California.

8. Because of the large number of bills and resolutions introduced in the 1955 session of the Legislature dealing with public higher education, the Liaison Committee developed a plan for a study ". . . to show enrollment potentials and the order in which new institutions may be needed in the several areas of the state." This plan, approved by both boards, resulted in a report in 1957 entitled, A Study of the Need for Additional Centers of Public Higher Education in California. This report included priority lists for new state colleges and new campuses of the University and a list of areas where additional junior college facilities were needed.

9. On recommendation of the Liaison Committee the second<sup>1</sup> joint meeting of the State Board of Education and The Regents of the University of California in the history of the state was held on March 14, 1959 ". . . for the purpose of intensive policy discussions of the future developments of the state colleges, the University of California, and the junior colleges." Two subsequent joint board meetings were held on April 15 and December 18, 1959.

10. Again, in the 1959 session of the Legislature a large number of measures relating to higher education were introduced (23 bills, 3 resolutions and 2 constitutional amendments). Largely because of this development the Legislature unanimously approved Assembly Concurrent Resolution No. 88, which requested the Liaison Committee ". . . to prepare a Master Plan for the development, expansion, and the integration of the facilities, curriculum, and the standards of higher education in junior colleges, state colleges, University of California, and other institutions of higher education of the state to meet the needs of the state during the next ten years and thereafter. . . ."

That resolution resulted in a report entitled, A Master Plan for Higher Education in California, 1960-1975. All of its recommendations were approved "in principle" at a joint meeting of the two boards on December 18, 1959.

At a special session of the 1960 Legislature all of the major recommendations in this study on structure, function, and coordination were enacted into law with the passage of the Donahoe Higher Education Act. (The Master Plan Report had recommended that these be in the Constitution.) In addition, the Legislature took favorable action on certain other of the Master Plan recommendations, as will be noted in Section II which follows.

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<sup>1</sup> The first joint meeting was held on May 7, 1947, to consider a Liaison Committee report which recommended a statewide study of the needs of higher education in California. This resulted in the Strayer Committee Report mentioned in Item 5 above.

II

MAJOR RECOMMENDATIONS OF THE LIAISON COMMITTEE OF THE STATE BOARD OF EDUCATION  
AND THE REGENTS OF THE UNIVERSITY AND THEIR DISPOSITION

Liaison Committee Recommendation	Action Taken by State Board    The Regents		Legislation
1. That no new institution offering instruction beyond the 14th grade be established until a survey of the higher education needs in the state is made. (1946)	Approved	Approved	Authorized such a study in 1947 and appropriated \$50,000 for it.
2.* That junior colleges have greater responsibility in preparing students for upper division work; that they emphasize their two-year terminal-vocational programs and maintain programs terminating at the 14th year.	Approved	Approved	No legislation enacted that runs counter to this recommendation. Donahoe Act covers the last point.
3. That two-year transfer courses be eliminated by the state colleges as soon as practicable.	Approved	Approved	Legislation not required.
4. That the right to authorize the Master's Degree in the state colleges be vested by law in the State Board of Education.	Approved	Approved	Legislation authorizing this enacted in 1948.
5. That the State Board of Education and The Regents through the Liaison Committee continue the study of engineering education which is appropriate for the University and the state colleges.	Approved	Approved	Not required.
6. That the University of California emphasize professional, graduate, and research functions of higher education.	Approved	Approved	Legislative appropriations to the University support this differentiation of function.

\* Recommendations 2 through 17 are taken from the Strayer Committee Report entitled, A Survey of the Needs of California in Higher Education. This study was done in 1947 and published in 1948.



Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	Action Taken by		Legislation
	State Board	The Regents	
7. That a four-year state college be established in Sacramento.	Approved	Approved	Legislation establishing this college enacted in 1947.
8. That a four-year state college be established in Los Angeles.	Approved	Approved	Legislation establishing this college enacted in 1947.
9. That a four-year state college be established in Southeast Los Angeles and Orange Counties. (This is Long Beach State College.)	Approved	Approved	Legislation establishing this college enacted in 1949.
10. That a new law school be established on the Los Angeles campus of the University of California.	Approved	Approved	Money appropriated for new law buildings which were opened November, 1951.
11. That the University of California establish a medical school on the Los Angeles campus.	Approved	Approved	Money appropriated for this new school which admitted its first class in September, 1951.
12. That endorsement be given to the plan of the University of California to establish a college of engineering on the Los Angeles campus.	Approved	Approved	Legislature appropriated money to establish this new college.
13. That endorsement be given to the plan of the University of California to establish a college of veterinary medicine on the Davis campus.	Approved	Approved	Money appropriated to establish this college, which opened in 1948.
14. That the University of California establish a liberal arts program on the Davis campus.	Approved	Approved	Money appropriated to establish this program, which was initiated in September, 1951.
15. That the University of California develop a four-year institution of higher education at Riverside.	Approved	Approved	Money appropriated to establish this campus, which was opened in 1953.

Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	Action Taken by State Board The Regents		Legislation
16. That a program of subsistence scholarships and fellowships be established.	Approved	No action taken	See Item 44 for later legislative action on scholarships.
17. That the Liaison Committee be continued and that at least \$50,000 be provided it annually by the state for professional and technical help.	Approved	Approved	In 1951 the Legislature provided funds which brought into being the Joint Staff for the Committee.
18. That there be established a uniform policy of recognition of public school master teachers. (1949)	Approved	Approved	Provided the necessary funds.
19. That both boards withhold approval on establishing new institutions or broad expansion programs until Joint Staff reports on these proposals to the Liaison Committee. (1951)	Approved	Approved	Not required.
20. That endorsement be given to the efforts of the State Board of Education to separate Los Angeles State College from Los Angeles City College. (1951)	Approved	Approved	In 1951 appropriated money for the purchase of a site for the State College.
21. That the State take <u>no</u> action toward assuming responsibility for the operation of the McGeorge College of Law in Sacramento. (1952)	Approved	Approved	Did not act in 1951, 1953 or 1955 sessions on bill to authorize assumption of such responsibility.
22. That certain policies on aviation instruction and research as recommended by the committee be approved by both boards. (1952)	Approved	Approved	Not required.
23. That because of lack of need a school of mines in Kern County should not be established. (1952)	Approved	Approved	Did not act on bills to authorize establishment of this school.

Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	Action Taken by State Board The Regents		Legislation
24. That no four-year state college be established in the Modesto area until further increase of the enrollment potentials. (1953)	Approved	Approved	Did not act on bills to authorize establishment of this college.
25. That the two boards agree on a statement, as recommended by the committee on the aims, characteristics, and scope of engineering instruction in the University, state colleges, and other institutions, to avoid unnecessary duplication and waste of funds. (1953)	Approved	Approved	Not required.
26. That a plan for reconstituting the State Advisory Committee on Adult Education be accepted. (1953)	Approved	Approved	Not required.
27. That a plan for allocating responsibility for offering adult education courses in certain communities among the different educational agencies in the state be accepted. (1953)	Approved	Approved	Not required.
28. That a "restudy of the needs of California in higher education," be undertaken, to be completed in 1955. (1953)	Approved	Approved	Appropriated \$112,200 for this study and left it under the direction of the Liaison Committee.
29.* No new state colleges or campuses of the University be established before 1965 but a review be made in 1960.	Approved	Approved	Although bills to establish 19 new state colleges were introduced in the 1955 session, none was passed.

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\* Recommendations 29 through 45 are from the 1955 Restudy of the Needs of California in Higher Education.

Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	Action Taken by State Board The Regents		Legislation
30. That the ceiling enrollments for the state colleges and the major campuses of the University as established in the Strayer Report be rescinded.	Approved	Approved	Not required.
31. That both the University and state colleges continue policies to reduce the proportion of their enrollments in the lower divisions.	Approved	Approved	Not required.
32. That active encouragement be given by all appropriate agencies to the establishment of needed new junior colleges.	Approved	Approved	Not required.
33. That the Liaison Committee carry on a continuous review of the scope and character of the offerings in public higher education with the purpose of keeping these in line with a well-coordinated program in the state.	Approved	Approved	Continued the appropriation for the Joint Staff for the Committee.
34. ✓ That the junior colleges continue to take particular responsibility for technical curriculums, the state colleges for occupational curriculums and the University for graduate and professional education and research.	Approved	Approved	Not required.
35. That subject to certain conditions the state colleges be authorized to grant master's degrees in selected nonteaching fields.	Approved	Approved	Made the necessary appropriations for the graduate work.

Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	Action Taken by		Legislation
	State Board	The Regents	
✓36. That at least until 1965, and also after 1965 unless new and compelling factors arise, degrees at the doctoral level in publicly supported institutions be awarded exclusively by the University of California.	Approved	Approved	Not required.
37. The University of California experiment extensively with aptitude and achievement examinations in connection with high school scholastic records in admitting freshmen.	Approved	Approved	Not required.
38. That a permanent Coordinating Committee on Nursing Education under the auspices of the Liaison Committee be created.*	Approved	Approved	Not required.
39. That there be created, also under the auspices of the Liaison Committee, an Advisory Committee on Social Work Education.*	Approved	Approved	Not required.
✓40. That there be set up under some appropriate agency a statewide high school testing program to supply essential data for counseling, for predicting college success, and for administering college admission policies.	No action taken	Approved	Not required.
41. That the standard room utilization of classrooms for both the state colleges and University of California	Approved as a desirable goal.	Approved as a desirable goal.	Not required.

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\* The terms of appointment for both these committees ended June 30, 1960. Each submitted final reports to the Superintendent of Public Instruction and the President of the University. These contain specific recommendations which it is assumed will be considered either by the Liaison Committee or the Coordinating Council for Higher Education.

Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	Action Taken by State Board The Regents		Legislation
41. (cont.) be, on the average, <del>36</del> scheduled hours per week with class enrollments after the first month of the term or semester averaging <del>67</del> per cent of room capacity.			
42. That the standard room utilization of teaching laboratories in both the state colleges and University of California be, on the average, <del>24</del> scheduled hours per week with class enrollments after the first month of the term or semester averaging <del>80</del> per cent of the room capacity.	Approved as a desirable goal.	Approved as a desirable goal.	Not required.
43. That the space standards for instructional floor areas as found in Tables 33 and 34 of the <u>Restudy</u> be used in both the state colleges and University of California in estimating their future instructional needs.	Approved	Approved	Not required, but Department of Finance has recognized these space standards in determining capital outlay requirements in the state colleges and University of California.
44. That both the state colleges and University of California re-examine the relative amounts of laboratory and nonlaboratory instruction in the various subject fields.	Approved	Approved	Not required.
45. That there be created a state scholarship program of grants of not to exceed \$600, usable at either public or private institutions in the state and made directly to the student for his use.	No action taken	No action taken	1955 session enacted a State Scholarship Law which limits the grant of not to exceed \$600 to "tuition and necessary fees."*

\* This Legislative action not included in the summary of actions found on the last page of this report because the Liaison Committee recommendation was not approved by the two governing boards.

Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	Action Taken by State Board    The Regents		Legislation
46. That because of relatively small need, a new college of agriculture should not be established in Imperial County. (1955)	Approved	Approved	Did not act on bills to establish this college.
47. That approval be given to a four-year program in agriculture at Chico State College when enrollment approximates 125 full-time majors in agriculture in the lower division. (1956)	Approved	Approved	The 1957-58 Budget contained an item of \$500,000 for the purchase of land to implement this program.
48. That The Regents take the necessary steps to expand over a period of years the faculty and facilities of the La Jolla campus to provide a graduate program in science and technology, with such undergraduate instruction as is essential to support the graduate program. (1956)	Approved	Approved	The 1957-58 Budget had an item of \$370,000 to get this expansion under way.
49. That the Liaison Committee through its Joint Staff undertake a statewide study of college enrollment potentials and on that basis develop a priority list showing the order in which junior colleges, state colleges, and campuses of the University may be needed in the several areas of the state. (1956)	Approved	Approved	1957 Legislature appropriated \$4,300,000 for site acquisitions for four new state colleges and immediate construction of two of them. Three of these are included in Liaison Committee priority list. Three resolutions for further study of the need for new campuses of the University also approved.
50. That there be created under the auspices of the Liaison Committee a Special Committee on Real Estate Education and Research to develop a plan for "the advancement of education and research in real estate at the University of California, state colleges, and junior colleges." (1956)	Approved	Approved	The 1957-58 Budget contained an item of \$31,000 to finance the development of such a plan.

Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	Action Taken by		
	State Board	The Regents	Legislation
The principles and conclusions which follow are taken from the Joint Staff study entitled, <u>A Study of the Need for Additional Centers of Public Higher Education in California.</u> (1957) The substance of these is as follows:	Approved	Approved	Not required.

Principles\*

51. The expansion of existing institutions and the establishment of new ones should depend on the optimum use of the state's resources for higher education in relation to the greatest relative need both geographically and functionally.
52. Differentiation of functions so far as possible of the three segments of public higher education, namely the junior colleges, the state colleges, and the University of California, is imperative if unnecessary and wasteful duplication is to be avoided.
53. The assumption that adequate junior college facilities will be provided through local initiative and state assistance prior to the establishment of additional state college or University campuses is basic to the state college and University enrollment estimates in this report.
54. The financing of new publicly supported institutions should be such that it interferes in no way with the needs, including necessary improvement or expansion, of existing ones.
55. In order that a possible new institution may serve the greatest number of eligible students, it should be placed near the center of the population served by it.
56. Extension of publicly supported institutions to the degree that the continued operation of private ones long in existence and seemingly serving the community well is jeopardized, is not in the public interest.

Conclusions

57. If the State of California wishes to offer its future citizens of collegiate age a measure of educational opportunity equal to that now offered and an educational program of similar scope and quality as that now enjoyed by those in that age group, then local areas must establish more junior colleges and the State must provide additional state college and University facilities.

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\* These principles reaffirmed by the State Board of Education and The Regents of the University of California in joint session on April 15, 1959.



Major Recommendations of the Liaison Committee (continued)

58. If increased facilities should be sought through the establishment of new campuses,<sup>1</sup> such action should not be permitted to retard in any way the operation and suitable development of existing state college and University campuses which are located in fast-growing metropolitan areas, and whose services to these areas have been amply demonstrated.

<sup>1</sup> Regents' wording: "If increased facilities should be sought through the establishment of new campuses, these should occur when and where they have been proven necessary to fulfill educational needs, and in no manner retard the operation and suitable development of existing colleges and universities."

59. The interests of the state, both educationally and financially, will best be served if such new institutions as may be approved by the State Board of Education and The Regents of the University, and as may be provided for by the California Legislature, are established in descending order of estimated enrollments.<sup>2</sup> Furthermore, as a condition for their establishment and in accordance with the principle stated in Item 53 above, adequate junior college facilities should be provided in the primary areas such institutions would serve.

<sup>2</sup> Regents' wording omits the balance of this recommendation and includes conclusion 4 [Item 60] in its place.

60. The Restudy recommendation, which was approved both by the State Board of Education and The Regents of the University of California and which reads as follows, is reaffirmed:

In view of the outstanding success of the California junior-college program, the Restudy staff recommends that active encouragement be given by the State Superintendent of Public Instruction, the State Department of Education, and other appropriate agencies to the establishment of new junior colleges in populous areas with adequate resources not now adequately served.

61. Because of the magnitude of the estimated enrollments, all possibilities for accommodating these enrollments should be carefully explored.

62. Constant review<sup>3</sup> by the Joint Staff of the Liaison Committee of the estimated college enrollments, as well as of the methods by which the estimates are made, together with consideration of the effects of legislative policies and actions of the State Board of Education and The Regents of the University of California on higher education, are essential if the State's higher education facilities are to be kept in balance with actual enrollments.

<sup>3</sup> Regents' wording: "Continuing review by the Liaison Committee of the estimated college enrollments, and how best to provide for them is essential if we are to keep the higher education facilities of the State in balance with enrollments."

Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	Action Taken by		Legislation
	State Board	The Regents	
63. That approval be given to the seven recommendations in the <u>Study of Faculty Demand and Supply in California Higher Education, 1957-1970.</u> (1958)	Approved	Approved	Not required.
64. That approval be given to a cooperative program in Social Welfare education between Fresno State College and the School of Social Welfare on the Los Angeles campus of the University. (1958)	Not Approved	Approved	Not required.
65.* That within the general framework of the differentiation of functions as approved by The Regents and the State Board of Education such of the state colleges as wish be given authority by the State Board of Education to apply for E.C.P.D.** accreditation.	Approved	Approved	Not required.
66. That the University of California offer such off-campus instruction in engineering in the San Jose area as needed.	Approved	Approved	Request of the University for funds to build this center not approved by the 1959 Legislature.***
67. That the existing Pre-engineering Liaison Committee of the junior colleges and the University of California be expanded to include representatives of the state colleges.	Approved	Approved	Not required.

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\* Recommendations 65, 66, and 67 taken from A Review of the 1953 Engineering Agreement Between The Regents of the University of California and the State Board of Education, dated March, 1958.

\*\* Engineers' Council for Professional Development.

\*\*\* Subsequently the International Science Foundation offered conditionally to the University 32 acres of land as a site for this center.

Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	Action Taken by State Board    The Regents		Legislation
68. That the recommendations contained in the report of the Special Advisory Committee on Real Estate Education and Research as modified by the Joint Staff be approved. (1958)	Approved	Approved	Necessary legislation to carry out these recommendations has not been enacted. However, appropriations in general accordance with them were made by the 1958 Legislature.
69. That approval be given to the conclusion in <u>A Study of the Need for Additional Centers of Higher Education in San Mateo, Monterey, San Benito and Santa Cruz Counties</u> as authorized by H.R. 202, that action be deferred pending the development of a University of California campus in this area and additional junior college development. (1958)	Approved	Approved	No action taken on bills introduced in the 1959 session to establish two state colleges in this area (San Mateo Co. and one to serve Monterey, San Benito and Santa Cruz Cos.)
70. That approval be given to the recommendation in <u>A Study of the Need for Additional State Colleges in Los Angeles County</u> as authorized by H.R. 282, that action be deferred until a more detailed study can be made. (1958)	Approved	Approved	No action taken in the 1959 session to establish new state colleges in Los Angeles Co.
71. That approval be given to the recommendation in <u>A Study of the Need for State Colleges in the North Bay Area</u> as authorized by S.R. 33 in 1958, that consideration of a second state college in this area be deferred at least until <u>1965</u> .	Approved	Approved	No action taken on a bill introduced in the 1959 session to establish a state college in Solano and Napa Counties to be called the Solano-Napa State College.
72. That approval be given to the recommendation in <u>A Study of the Need for an Additional School of Librarianship in Southern California</u> that such a school be organized on the Los Angeles campus of the University. (1958)	Approved	Approved	Funds provided in the 1960-61 Budget to get this School under way.

Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	Action Taken by		Legislation
	State Board	The Regents	
73. That approval be given to the establishment of a Dental School on the Los Angeles campus of the University. (1958)	Approved	Approved	Funds provided in the 1960-61 Budget to get this School under way.
74. That the proposal for the establishment of a School of Architecture on a southern campus of the University of California be approved. (1958)	Approved	Approved	The University has included money in its 1961-62 Budget request to get this School started.
75. That the Technical Advisory Committee (later called the Joint Advisory Committee) to the Joint Staff be reconstituted and enlarged to give it wider representation and some modifications in its functions. (1958)	Approved	Approved	Not required.
76. That there be a joint meeting of the State Board of Education and The Regents of the University of California for the purpose of intensive policy discussion on problems of mutual concern. (1958)*	Approved	Approved	Not required.
77.** That there be created a new State College Board of Trustees to take over the control of the state colleges.	Approved	Approved	Passed the Donahoe Higher Education Act which provided for this new board.

\* This meeting held on March 14, 1959, was the second of its kind in the history of the State. This was followed by a third such meeting on April 15, 1959 and a fourth on December 18, 1959, when the Master Plan Report was approved "in principle."

\*\* Recommendations 77 through 124 are from the report entitled, A Master Plan for Higher Education in California, 1960-1975, State Department of Education, Sacramento, 1960. All the recommendations in this report, as noted earlier, were unanimously approved "in principle" by the State Board of Education and The Regents of the University in joint session on December 18, 1959.

Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	Action Taken by State Board    The Regents		Legislation
78. That the junior colleges continue to be governed by local boards and that the State Board of Education continue to exercise general supervision over them.	Approved	Approved	In the Donahoe Higher Education Act.
79. That the primary functions of the junior colleges, state colleges, and University of California be defined more precisely.	Approved	Approved	In the Donahoe Higher Education Act.
80. That the University may agree to the awarding of joint doctoral degrees with the state colleges.	Approved	Approved	In the Donahoe Higher Education Act.
81. That the University shall have sole jurisdiction among the public institutions for training in certain professions.	Approved	Approved	In the Donahoe Higher Education Act.
82. That although the University will be the primary state supported agency for research, faculty research, using facilities provided for and consistent with the primary function of the state colleges be approved.	Approved	Approved	In the Donahoe Higher Education Act.
83. That the University permit the use of its libraries and research facilities by qualified faculty members of both public and private institutions.	Approved	Approved	In the Donahoe Higher Education Act, but restricted to public institutions.
84. That new state colleges and campuses of the University be limited to upper division and graduate work until adequate junior college facilities are provided.	Approved	Approved	The Donahoe Higher Education Act states it be the policy of the Legislature not to establish new institutions unless recommended by the Coordinating Council for Higher Education.

Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	Action Taken by		Legislation
	State Board	The Regents	
85. That one advisory board of 12 members (3 from each segment) known as the Coordinating Council for Higher Education be created.	Approved	Approved	In the Donahoe Act with the provision for three public members.
86. That this Council review budget requests, interpret differentiation of function and develop plans for the orderly growth of public higher education.	Approved	Approved	In the Donahoe Act.
87. That the junior colleges, state colleges and the University of California report annually to the Coordinating Council on validity for entrance requirements as judged by several criteria.	Approved	Approved	Not required.
88. That the state colleges and the University select first-time freshmen from the top 1/3 and 1/8 respectively of all public high school graduates.	Approved	Approved	Not required.
89. That continuation of special programs involving exceptions to Item 88 be subject to approval of the governing boards and reported annually to the Coordinating Council.	Approved	Approved	Not required.
90. That the number of freshmen admitted to the state colleges and the University by special procedures other than the basic requirements be limited to 2 per cent of the total freshmen admitted.	Approved	Approved	Not required.

Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	Action Taken by		Legislation
	State Board	The Regents	
91. That such junior college functions now covered by state colleges at state expense be terminated after July 1, 1964, all admittees thereafter being required to meet standard entrance requirements.	Approved	Approved	Not required.
92. That the state colleges and the University require at least 56 units of acceptable advanced standing credit for the admission of ineligible applicants as freshmen.	Approved	Approved	Not required.
93. That undergraduate applicants to the state colleges and the University who are legally residents of other states be required to meet higher entrance requirements than California residents.	Approved	Approved	Not required.
94. That a study of transfer procedures to both the state colleges and the University be undertaken in 1960 with the view of tightening them.	Approved	Approved	Not required.
95. That by 1975 the proportion of undergraduates in the lower division in both the state colleges and the University be reduced 10 percentage points below that of 1960.	Approved	Approved	Not required.
96. That the present scholarship programs be expanded.	Approved	Approved	Increased the number from 2,560 to 5,120.
97. That the amount of the present scholarships be increased to compensate for rising educational costs.	Approved	Approved	Increased the maximum award from \$600 to \$900.

Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	Action Taken by		Legislation
	State Board	The Regents	
98. That a scholarship winner who elects to go first to a junior college have his scholarship held for him.	Approved	Approved	Amended the law so that such a scholarship would be held in trust, not to exceed 2 years and 3 months.
99. That a new scholarship program to provide subsistence grants not to exceed the average cost of room and board for state scholarship winners be enacted.	Approved	Approved	Referred for Interim Study.
100. That a new and separate state program of graduate fellowships be enacted.	Approved	Approved	Referred for Interim Study.
101. That the standard utilization of teaching laboratories in the junior colleges, state colleges and University be not less than 20 scheduled hours per week and with class enrollments averaging 80 per cent of room capacity.	Approved	Approved	Not required.
102. That the standard utilization of classrooms in the junior colleges, state colleges and University be not less than 20 scheduled hours per week and with class enrollments averaging 60 per cent of room capacity.	Approved	Approved	Not required.
103. That in the scheduling of classes greater use be made of the later afternoon and evening hours and Saturday.	Approved	Approved	Not required.
104. That the scheduling of instructional facilities be centrally controlled on each campus.	Approved	Approved	Not required.
105. That the coordination agency undertake without delay a complete study of the current utilization in the junior colleges, state colleges and the University.	Approved	Approved	Passed H.R. 22 which provides for a study of plant utilization in the state colleges and the University and a report to the 1961 Legislature.



Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	Action Taken by		Legislation
	State Board	The Regents	
106. That all public institutions offer academic programs in the summer months of unit value equivalent to one quarter of a year, one half or three quarters of a semester.	Approved	Approved	Not required.
107. That a study of the relative merits of three-semester (trimester) and four-quarter plans for year-round use of the physical plants be made by the Coordinating Council in 1960.	Approved	Approved	Not required.
108. That certain minimum and maximum full-time enrollment ranges be observed both for existing and yet to be established junior college, state college and University campuses. (See page 111 in the Master Plan Report.)	Approved	Approved	Not required.
109. That new state colleges to be in operation by 1965 be established in the vicinity of the Los Angeles International Airport and the San Bernardino-Riverside area.	Approved	Approved	Both approved without appropriation.
110. That the Coordinating Council study in 1965, and again in 1970 if applicable, the need for additional state colleges and campuses of the University in certain areas of the state. (These indicated on pages 112-114 in the Master Plan Report.)	Approved	Approved	Not required.
111. That construction of the three new campuses of the University approved by The Regents in 1957 (in these areas --San Diego, Los Angeles-Orange Counties and South Central Coast) be started not later than 1962.	Approved	Approved	Appropriated 3 million dollars to the University (subject to release by the Director of Finance) for campus planning and development including real property acquisition.

Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	Action Taken by State Board    The Regents		Legislation
112. That the State give encouragement to making junior college facilities available where needed. (The Master Plan Report includes 22 areas where new junior colleges are needed.)	Approved	Approved	Not required.
113. That in the professional areas where the University of California has sole responsibility among publicly supported institutions, make periodic study to ascertain the need for trained personnel in such areas.	Approved	Approved	Not required.
114. That greatly increased salaries and "fringe benefits" be provided for faculty members to make teaching attractive as compared with business and industry.	Approved	Approved	Appropriated funds for a 7-1/2 per cent increase in faculty salaries in the state colleges and University for 1960-61.
115. That greater use be made of California-trained doctor's degree holders by California institutions of higher education. (For the 3-year period 1955-58, only 53 per cent of those so trained who entered teaching did so in California.)	Approved	Approved	Not required.
116. That between 1960 and 1975, the percentage of the junior college operating costs borne by the State be increased from 30 per cent to 45 per cent.	Approved	Approved	Referred for Interim Study.
117. That a state plan be developed to assist the local junior colleges with their capital outlay costs either through grants or loans or both.	Approved	Approved	Referred for Interim Study.

Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	Action Taken by		Legislation
	State Board	The Regents	
118. That all territory in the state be included in junior college districts so that all parts of the state can share in the operation, control and support of junior colleges.	Approved	Approved	No action taken.
119. That The Regents and the State Board of Education reaffirm the long-established principle that the University and the state colleges shall be tuition free.	Approved	Approved	Not required.
120. That all students in state colleges and the University of California who are residents of other states, except those exempt by law, pay tuition not less than the state's contribution to the average teaching expense per student.	Approved	Approved	Not required.
121. That both the state colleges and the University collect from the students funds to cover such operating costs as laboratory fees, health, intercollegiate athletics, student activities and other services incidental to, but not directly related to, instruction.	Approved	Approved	Not required.
122. That the operation of all such auxiliary services for state college and University students (as housing, parking, and feeding) be self-supporting.	Approved	Approved	Not required.
123. That the existing State Advisory Committee on Adult Education be responsible to the coordinating agency (now the Coordinating Council) and continue the responsibilities assigned to it by The Regents and the State Board of Education in 1953.	Approved	Approved	Not required.

Major Recommendations of the Liaison Committee (continued)

Liaison Committee Recommendation	<u>Action Taken by</u> State Board    The Regents		Legislation
124. That this State Advisory Committee be enlarged by the addition of a representative each of the Agricultural Extension Service in the University of California, and of the independent colleges and universities of the state.	Approved	Approved	Not required.

III

SUMMARY OF ACTIONS ON RECOMMENDATIONS OF THE LIAISON COMMITTEE

1. Total number of major recommendations of the Liaison Committee included in the foregoing tabulation . . . . . 124
  - a. Number of these approved by the State Board of Education. .121 .
  - b. Number of these approved by The Regents of the University . . . . .122.
2. Number on which Legislative action (or no action\*) was required to carry out the intent of the recommendations as approved by the two Boards . . . . . 56
  - a. Number of these in which such action (or no action) was in accord with the intent of the recommendations. . . . . 50
  - b. Number of these in which this action (or no action) was not in accord with the intent of the recommendations. . . . 6\*\*

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\* For example, Item 21 recommends that the State take no action to assume responsibility for the operation of the McGeorge College of Law in Sacramento. The Legislature did not pass bills introduced in three sessions for the State to take over this law school.

\*\* Four of these items--99, 100, 116, and 117--were referred for Interim Study by the 1960 Legislature, reports to be made to the 1961 session. Bills have already been introduced on these items in the 1961 session.

IV

REPORTS PREPARED FOR THE LIAISON COMMITTEE OF THE STATE BOARD OF EDUCATION  
AND THE REGENTS OF THE UNIVERSITY OF CALIFORNIA

1. Monroe E. Deutsch, Aubrey A. Douglass, and George D. Strayer, A Report of a Survey of the Needs of California in Higher Education. University of California Press, Berkeley, 1948.
2. G. W. Bemis and T. S. Dabagh, Report of the Joint Staff\* for the Liaison Committee on the Feasibility of an Over-All Program of Aviation Education in California. 1952. (Mimeographed.)
3. T. S. Dabagh and G. W. Bemis, Joint Staff Report on Strayer Committee Recommendations--Actions and Progress to Date. December, 1951. (Mimeographed.)
4. G. W. Bemis and T. S. Dabagh, Report of the Joint Staff on an Aviation Education Program for the Davis Campus, University of California. February, 1952. (Mimeographed.)
5. T. S. Dabagh and G. W. Bemis, Legal Education in Sacramento. July, 1952. (Mimeographed.)
6. T. C. Holy and H. H. Semans, Engineering Education in Publicly Supported Educational Institutions in California. December, 1952. (Mimeographed.)
7. T. C. Holy and H. H. Semans, Report on Proposal for the Establishment of a School of Mines, Kern County, California. December, 1952. (Mimeographed.)
8. H. H. Semans, T. C. Holy, Report of the Joint Staff on the Proposal for a Four-Year State College in the Modesto Area. January, 1953. (Mimeographed.)
9. T. C. Holy and H. H. Semans, Joint Staff Proposal for Allocating Responsibility for Offering Adult Education Courses in Certain Communities. July, 1953. (Mimeographed.)
10. T. C. Holy and H. H. Semans, Joint Staff Proposals Regarding the State Advisory Committee on Adult Education. July, 1953. (Mimeographed.)
11. H. H. Semans and T. C. Holy, Joint Staff Recommendations on the State College Proposal for the Extension of Their Master's Degree Programs into Occupational Fields Other Than Teaching. January, 1954. (Mimeographed.)
12. H. H. Semans and T. C. Holy, Report on the Need for a College of Agriculture in Imperial County, California. February, 1955. (Mimeographed.)
13. T. R. McConnell, T. C. Holy and H. H. Semans, A Restudy of the Needs of California in Higher Education. California State Department of Education, Sacramento, 1955.

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\* The Joint Staff, established in 1951, consists of the Special Consultant in Higher Education, University of California (Berkeley) and the Specialist in Higher Education, State Department of Education (Sacramento).

14. T. R. McConnell, H. H. Semans and T. C. Holy, A Digest of the Restudy of the Needs of California in Higher Education. The University of California Press, Berkeley, 1955.
15. T. C. Holy and H. H. Semans, Joint Staff Report on the Needs of Education in Agriculture in California. December, 1955. (Mimeographed.)
16. T. C. Holy and H. H. Semans, Report on the Proposed Expansion of the University of California in the San Diego Area. May, 1956. (Mimeographed.)
17. H. H. Semans and T. C. Holy, California's State Competitive Scholarship Program. December, 1956. (Mimeographed.)
18. H. H. Semans, T. C. Holy, et al., A Study of the Need for Additional Centers of Public Higher Education in California. California State Department of Education, Sacramento, 1957.
19. T. C. Holy, H. H. Semans, et al., Faculty Supply and Demand in California Higher Education to 1970. The University of California Press, Berkeley, 1958.
20. T. C. Holy and H. H. Semans, et al., A Review of the 1953 Engineering Agreement Between The Regents of the University of California and the State Board of Education. March, 1958. (Mimeographed.)
21. Arthur D. Browne and T. C. Holy, et al., A Study of the Need for State Colleges in the North Bay Area. November, 1958. (Mimeographed.)
22. T. C. Holy and Arthur D. Browne, et al., A Study of the Need for Additional Centers of Higher Education in San Mateo, Monterey, San Benito and Santa Cruz Counties. December, 1958. (Mimeographed.)
23. Arthur D. Browne and T. C. Holy, et al., A Study of the Need for Additional State Colleges in Los Angeles County. December, 1958. (Mimeographed.)
24. T. C. Holy and Arthur D. Browne, et al., A Study of the Need for an Additional School of Librarianship in Southern California. December, 1958. (Mimeographed.)
25. Lyman J. Smith, Study Director, A Study of Real Estate, Education and Research Needs in California. Prepared under the direction of the Special Advisory Committee on Real Estate Education and Research and the Joint Staff for the Liaison Committee. California State Department of Education, Sacramento, 1959.
26. A Master Plan for Higher Education in California, 1960-1975. Prepared by the Master Plan Team for the Liaison Committee. California State Department of Education, Sacramento, 1960.
- 27.\* Projections of Enrollments for California's Institutions of Higher Education, 1960-1975. California State Department of Education, Sacramento, 1960. (Offset printed.)

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\* Studies no. 27 through 32 are Technical Committee Reports done as a part of the Master Plan Study (no. 26).

28. Selection and Retention of Students in California's Institutions of Higher Education. California State Department of Education, Sacramento, 1960. (Offset printed.)
29. California's Ability to Finance Higher Education, 1960-1975. California State Department of Education, Sacramento, 1960. (Offset printed.)
30. Adult Education in California's Institutions of Public Higher Education. California State Department of Education, Sacramento, 1960. (Offset printed.)
31. The Costs of Higher Education in California, 1960-1975. University of California Press, Berkeley, 1960.
32. Institutional Capacities and Area Needs of California Public Higher Education, 1960-1975. University of California Press, Berkeley, 1960.